

BIG VALLEY BASIN STAKEHOLDER COMMUNICATION AND ENGAGEMENT PLAN DRAFT

SOLICITING PUBLIC INPUT AND FEEDBACK
ON THIS DRAFT PLAN FROM
SEPTEMBER 30-OCTOBER 15, 2021, AT
WATER.RESOURCES@LAKECOUNTYCA.GOV

PREPARED FOR:

Big Valley Groundwater Sustainability Agency (BVGSA) Lake County, California

PREPARED BY:

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1 Executive Summary

- 2 The Big Valley Basin Communication and Engagement Plan (C&E Plan) provides a high-level
- 3 overview of potential near- and long-term outreach strategies, tactics, and tools that support
- 4 public and stakeholder communication actions, as required by the Sustainable Groundwater
- 5 Management Act of 2014 (SGMA) and for consideration by Big Valley Groundwater
- 6 Sustainability Agency (BVGSA).
- 7 This C&E Plan recognizes that communication evolves, and so it broadly describes potential
- 8 actions in categories. These actions may be implemented by the BVGSA to inform and engage
- 9 stakeholders about the development of the Groundwater Sustainability Plan (GSP), the delivery
- of clear and consistent messaging about SGMA, and to comply with the SGMA outreach
- requirements. The potential outreach tools and activities identified in this document were
- informed by a Stakeholder Assessment conducted in the Summer and Fall of 2020, input from
- members of the Groundwater Sustainability Plan Advisory Committee (GSPAC), and
- information gathered from public meetings. Both the Stakeholder Assessment and this C&E
- Plan were funded through a Facilitation Support Services grant from the California Department
- 16 of Water Resources (DWR).

17 Outreach Tools

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- 18 This Plan identifies several potential tools to support communication and engagement activities
- with stakeholders in the Lake County's Big Valley Basin. For the purposes of this C&E Plan,
- 20 stakeholders are defined as beneficial users of groundwater in the basin or individuals or
- 21 organizations with an interest or stake in the management of groundwater resources in the
- 22 region. Identified tools include the following:
 - Project Website: The BVGSA has updated its webpages
 (http://www.lakecountyca.gov/Government/Directory/WaterResources/Programs Projects/Big Valley GSP.htm) to provide information about SGMA and to house BVGSA meeting and outreach materials.
 - Interested Parties Database: Pursuant to the requirements of SGMA, the BVGSA has
 developed and will maintain an Interested Party Database. Opting-in to the database will
 be a simple process via a Stay Connected online form, with the ability to request
 inclusion, should someone not have access to the form. The Database will be used to
 notify stakeholders of pending meetings and workshops, opportunities for public
 comment, and notices of other GSA outreach actions.
 - Informational Materials: The BVGSA will develop template outreach materials during the GSP process. These materials may include informational fact sheets, template presentation slides, notices, and new releases. Materials may be translated, as needed, into Spanish or other languages.

Outreach Activities

- 39 This Plan identifies a variety of potential outreach activities to provide opportunities for
- 40 interested parties and stakeholders to stay informed and engaged in the development of the

- 41 GSP. These potential outreach activities seek to build and expand public awareness of the
- 42 BVGSA, groundwater in the Big Valley Basin, and SGMA and to actively engage key
- 43 stakeholder groups to coordinate and collaborate on technical issues important for GSP
- development and implementation. Below is a summary of existing and potential additional
- 45 outreach opportunities.

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- Groundwater Sustainability Plan Development Meetings: The ongoing way for members
 of the public to provide input on development of the GSP is by attending and providing
 public comment at regular GSPAC monthly meetings, or to attend any one of the series
 of technical subcommittee meetings that are publicly noticed and open for anyone to
 join.
- Board of Directors Briefings: BVGSA representatives or technical consulting staff may conduct periodic presentations to the Lake County Board of Supervisors, as the sitting Board of Directors for the agency. These presentations are intended to provide updates on GSP progress and next steps and to respond to questions.
- Public Meetings and Workshops: In support of plan development, the BVGSA will
 periodically host public meetings or workshops aimed at educating members of the
 public about key GSP topics, and to solicit input on technical content and draft GSP
 sections and chapters. It is anticipated that up to seven workshops will be held between
 Spring 2021 and Winter 2022.
- Community Presentations: The BVGSA may provide brief, high-level overviews of the GSP process and status at meetings hosted by various civic, nonprofit, and community groups in the Big Valley Basin.
- Partnerships with Local Organizations: The BVGSA may establish partnerships with trusted organizations in the basin to broaden the dissemination of SGMA information and to connect with specific stakeholder groups. This may include sending these organizations notices and informational materials for distribution to their stakeholders, cohosting events or workshops, and/or holding briefings with partners' leadership.
- In-Person Outreach at Community Events: The BVGSA may also conduct targeted outreach to specific stakeholder groups during community events. These gatherings would provide an opportunity to distribute informational materials while allowing an agency representative to talk to people about SGMA, groundwater in Big Valley Basin, and the GSP process.

Groundwater Sustainability Plan Comment Process and Adoption Outreach

- 75 The BVGSA will release draft GSP sections and chapters for public review and comment as
- 76 content is developed. Interested parties will be able to view draft chapters on the BVGSA
- vebpages and to submit comments remotely via email or in-person during any of the GSPAC
- 78 meetings, related subcommittee meetings, or in public meetings. The draft chapters may be
- 79 revised according to comments received during the respective comment periods.
- 80 It is currently envisioned that a complete Public Draft GSP will be released for public review in
- late Fall 2021, for a public comment period. A summary of the comments received during this

period will be attached to the Final GSP and posted on the BVGSA webpages. The Final GSP will be adopted at a public hearing and then submitted to DWR no later than January 31, 2022.

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Acronyms and Abbreviations

BVGSA Big Valley Groundwater Sustainability Agency

CASGEM California Statewide Groundwater Elevation Monitoring

C&E Plan Communication and Engagement Plan

District Lake County Watershed Protection District

DWR California Department of Water Resources

FSS Facilitation Support Services

GDE groundwater dependent ecosystem

GSA Groundwater Sustainability Agency

GSPAC Groundwater Sustainability Plan Advisory Committee

GSP Groundwater Sustainability Plan

MHI median household income

SGMA Sustainable Groundwater Management Act of 2014

1.0 INTRODUCTION

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2 1.1 About the Sustainable Groundwater Management Act of 2014

- 3 The Sustainable Groundwater Management Act of 2014 (SGMA) was signed into law by
- 4 Governor Jerry Brown on September 16, 2014—three years after the start of California's historic
- 5 drought. The legislation requires local public agencies and newly formed Groundwater
- 6 Sustainability Agencies (GSA) in high- and medium-priority subbasins to meet certain
- 7 requirements for the long-term sustainable management of California's groundwater resources.
- 8 These requirements include the following:
- June 30, 2017: Establish GSAs (or equivalent) for all high- and medium-priority basins.
 Water Code § 10724(b)
 - July 1, 2017: County must affirm or disaffirm responsibility as GSA if no GSA has been established. Water Code § 10724(b)
 - Jan. 31, 2022: All non-critically overdrafted high- and medium-priority basins must be managed under a Groundwater Sustainability Plan (GSP). Water Code § 10720.7(a)(1)
 - On April 1, following GSP adoption and annually thereafter, GSAs will provide reports on progress towards sustainability to the California Department of Water Resources (DWR).
 Water Code § 10728
- Oversight of these requirements is provided by DWR with potential intervention by the State
- 19 Water Resources Control Board if management activities are determined to be inadequate.

1.1.1 Groundwater Sustainability Plan Emergency Regulations

- 21 Following the passage of SGMA, DWR embarked on a series of public and agency meetings to
- 22 develop the GSP Emergency Regulations. These regulations were released in July 2016 and
- are chaptered under the California Code of Regulations Title 23. Waters (§350-§358.4). In
- 24 conjunction with the release of these regulations, DWR published the Groundwater
- 25 Sustainability Plan Emergency Regulations Guide. This guide summarizes and defines the
- 26 processes and requirements for GSA formation found in Title 23, the development and
- 27 implementation of GSPs, the responsibilities of DWR—and by extension the State Water
- 28 Resources Control Board (State Water Board)—and inter-basin coordination (§357.2).
- 29 The Big Valley Basin Communication and Engagement Plan (C&E Plan) describes methods,
- 30 tools, and activities available to the BVGSA as it undertakes communication and engagement
- 31 activities identified in the GSP Emergency Regulations and chaptered in California Code of
- 32 Regulations Section 354.10:
- Each plan shall include a summary of information relating to notification and communication by the agency with other agencies and interested parties including the following:
- (a) A description of the beneficial uses and users of groundwater in the basin,
 including the land uses and property interests potentially affected by the use of

38	groundwater in the basin, the types of parties representing those interests, and
39	the nature of consultation with those parties.

- 40 (b) A list of public meetings at which the plan was discussed or considered by the agency.
- 42 (c) Comments regarding the plan received by the agency and a summary of any responses by the agency.
 - (d) A communication section of the plan that includes the following:
- 45 (1) An explanation of the agency's decision-making process.
- 46 (2) Identification of opportunities for public engagement and a discussion of how public input and response will be used.
 - (3) A description of how the agency encourages the active involvement of diverse social, cultural and economic elements of the population within the basin.

1.2 About the Big Valley Basin

- 51 There are a total of 515 groundwater basins and subbasins in the State of California. The Big
- Valley Basin (DWR Bulletin 118 Basin Number 5-015) is located entirely within Lake County. It
- is one of two DWR-designated basins in Lake County, with the other being Scotts Valley Basin
- that has a low-priority designation. Big Valley Basin is one of the 94 basins and subbasins that
- 55 have been designated as high or medium priority by DWR's California Statewide Groundwater
- 56 Elevation Monitoring (CASGEM) program. With CASGEM data and analysis, DWR has
- 57 classified the Big Valley Basin as a medium-priority basin. This classification requires the GSA
- in the basin to submit a GSP to DWR no later than January 31, 2022.

1.3 Previous Groundwater Efforts in Big Valley Basin

- The Lake County Watershed Protection District (District) initiated the original well monitoring
- 61 network in the Big Valley groundwater basin in the late 1940s, and it has provided routine
- 62 monthly well monitoring in the basin since the early 1990s. In the early 2000s, the District
- established a Groundwater Database for tracking well measurements for both the monthly well
- collection and the bi-annual well collection. The District also participates in the DWR CASGEM
- 65 program, where seasonal and long-term groundwater elevation trends are tracked for certain
- wells. This historical monitoring has aided in planning efforts throughout the basin, such as the
- 67 development of the following documents: 1967 Big Valley Groundwater Report, 1999 Big Valley
- 68 Groundwater Management Plan, 2003 Big Valley Recharge Investigation, 2006 Lake County
- 69 Groundwater Management Plan, and the 2019 Annual Big Valley Report. These reports can be
- 70 found on the BVGSA webpages at
- 71 http://www.lakecountyca.gov/Government/Directory/WaterResources/Programs Projects/Big
- 72 <u>Valley GSP/Advisory Committee Documents.htm.</u>

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1.4 About the Big Valley Basin Groundwater Sustainability Agency

- 75 The Big Valley Groundwater Sustainability Agency (BVGSA) has formed in response to the
- regulations set forth by SGMA. A 2019 resolution by the Lake County Board of Supervisors
- 77 formally established the BVGSA and tasked it with managing SGMA-related activities in basin.
- 78 The BVGSA is working to develop a single GSP for the Big Valley Basin, conduct general and
- 79 targeted outreach communication and engagement activities, and working toward GSP
- implementation with the intent to achieve groundwater sustainability in the Big Valley Basin.

1.5 About the Big Valley Basin Communication and Engagement Plan

- This C&E Plan was developed by Stantec in coordination with the BVGSA, with funding
- 83 provided by DWR's SGMA Facilitation Support Services (FSS) program. The Plan provides a
- structure for potential communication and engagement activities that will support the
- development, adoption, and implementation of a GSP for Big Valley Basin. The purpose of the
- 86 Plan is to provide options that may aid the BVGSA and technical teams as they work to: (1)
- meet the regulatory requirements of SGMA, (2) support the GSP development processes
- 88 (technical, policy, and others, as applicable), and (3) accomplish the communication and
- 89 engagement objectives specific to the members of the BVGSA.
- 90 Every chapter of this C&E Plan begins with the California Water Code or California Code of
- 91 Regulations section(s) identifying the applicable requirements for public outreach and
- 92 engagement under SGMA. Introduction of these requirements serve as a reminder of the
- 93 applicable regulatory and statutory requirements of SGMA, and they establish content
- 94 development for inclusion in the BVGSA GSP.

2.0 DECISION-MAKING PROCESS

Legal Requirements:

§354.10 (d) A communication section of the Plan that includes the following:

1) An explanation of the Agency's decision-making process.

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- The BVGSA has been tasked with overseeing development of a GSP for the Big Valley Basin, and it serves as the administrative body for public outreach and all phases of the GSP under SGMA. The five members of the Lake County Board of Supervisors serve as the Board of Directors for the Lake County Watershed Protection District, and they thereby act as the BVGSA. Big Valley Basin includes territory under the Lake County Board of Supervisors District
- 4 and District 5 regions.
 Through a chartered process, the BVGSA Board of Directors created the Big Valley Basin
 Groundwater Sustainability Plan Advisory Committee (GSPAC), a group of stakeholder
 representatives that reflect local beneficial uses and users of groundwater. The eleven-member
- 107 GSPAC is coordinating on all basin-wide outreach and implementation efforts and activities. The GSPAC members and the entities they represent are also consulting and coordinating, both
- individually and collectively as a group, with community organizations and nonprofits to support
- or implement outreach efforts and activities.
- Pursuant to SGMA regulation §354.10 (d), the Big Valley Basin GSP will contain a description of
- the GSA's decision-making process, which will include their governance structure. Consistent
- with the GSPAC charter, administrative and plan-development activities of BVGSA has been
- delegated to GSPAC members by the BVGSA Board of Directors. These GSPAC
- representatives will be utilized to solicit input, help guide public outreach activities, provide
- guidance on GSP elements, and to achieve adoption of the GSP.

3.0 BENEFICIAL USES AND USERS

118 Legal Requirements:

§354.10 Each plan shall include a summary of information relating to notification and communication by the Agency with other agencies and interested parties including the following:

(1) A description of the beneficial uses and users of groundwater in the basin, including the land uses and property interests potentially affected by the use of groundwater in the basin, the types of parties representing those interests, and the nature of consultation with those parties.

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- SGMA requires that each GSP include a description of beneficial uses and users of
- groundwater in the basin, and to describe the nature of consultation with those parties.
- 122 California Water Code §10723.2 identifies beneficial user types, including:
- Agricultural well owners
- Domestic well owners
- Municipal well operators
- Public water systems
- Local land-use planning agencies
- Environmental users of groundwater
- Surface water users
- Federal government
- California Native American Tribes
- Disadvantaged communities (DAC)
- Groundwater elevation monitoring entities
- As part of its initial GSA formation notification, the BVGSA provided a preliminary list of
- beneficial users within Big Valley Basin. These actions centered around leveraging existing
- relationships with stakeholders in the basin and initially connecting with participants who had
- knowledge of water-related issues in the region. Stakeholders identified in the initial notification
- included:
- Agricultural water users, including small individual landowners that rely on groundwater
 for agriculture
- California Native American Tribes
- 142 DACs
- Domestic well owners

BENEFICIAL USES AND USERS

144	Environmental uses and users
145	• Improvement districts and other special districts that own or maintain water infrastructure
146	Land-use planning agencies or organizations
147 148 149 150 151	This C&E Plan identifies proposed tools and activities to engage and consult with each of these beneficial users in development of the GSP for the Big Valley Basin. In some cases, these beneficial users will be consulted through the general public and stakeholder outreach activities identified in Section 4.3 . In other cases, targeted outreach activities may be needed, and targeted stakeholder outreach activities are described in Section 4.4 .

4.0 COMMUNICATION AND ENGAGEMENT

153 Legal Requirements:

§354.10 (d)

- (2) Identification of opportunities for public engagement and a discussion of how public input and response will be used.
- (3) A description of how the Agency encourages the active involvement of diverse social, cultural, and economic elements of population within the basin.
- (4) The method the Agency shall follow to inform the public about progress implementing the Plan, including the status of projects and actions.

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- 155 Consistent with SGMA, the BVGSA intends to develop and implement their GSP in close
- 156 coordination with the public and stakeholders through various outreach tools and activities. It is
- important to note that these tools and activities can, and should, evolve and adapt as new
- stakeholders are identified and as new outreach needs arise. Thoughtful communication
- planning provides a foundation for consistent and progressive engagement with diverse social,
- cultural, and economic stakeholder communities within the jurisdictional boundaries of the Big
- 161 Valley Basin.
- 162 Communication and engagement activities described in this section include tools, activities, and
- strategies tailored to the unique needs of the stakeholders within the Big Valley Basin. These
- tools and activities have either already been completed, are currently in progress, or may be
- scheduled to be initiated or completed on an as-needed basis. They draw from results of the Big
- Valley Basin Stakeholder Assessment, further described below, and establish and maintain
- stakeholders' awareness and understanding of SGMA, the BVGSA, and the GSP development
- 168 process.

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4.1 Stakeholder Assessment

- 170 The Big Valley Basin Stakeholder Assessment (Stakeholder Assessment) was conducted by
- 171 Stantec (outreach consultant) in Summer and Fall 2020 on behalf of the BVGSA. The purpose
- of the Stakeholder Assessment was to evaluate stakeholders' initial knowledge of SGMA and
- 173 groundwater management practices in the Big Valley Basin, and to establish goals and
- strategies for public outreach, communication, and engagement to achieve SGMA compliance.
- 175 Stantec conducted the Stakeholder Assessment in three parts: a pre-interview stakeholder
- survey, individual one-on-one interviews, and follow-up stakeholder sessions to review findings
- and to solicit additional input. This section describes each of these parts and summarizes the
- 178 key Stakeholder Assessment findings.

4.1.1 Stakeholder Pre-Survey

- The first part of the Stakeholder Assessment was a stakeholder pre-survey to assess an
- identified group of stakeholders' understanding and perspectives on key SGMA topics and
- groundwater conditions in Big Valley Basin. The surveys were sent in Summer and Fall 2020,
- prior to individual one-hour interview sessions with each of the identified stakeholders.

4.1.2 Stakeholder Assessment Interviews

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- The second part of the Stakeholder Assessment was a series of one-on-one interviews with 185 stakeholders that were identified by the BVGSA as beneficial users in the Big Valley Basin. The 186 187 purpose of the interviews was to gauge community knowledge of SGMA, local groundwater efforts, and to gather information on preferred methods for public outreach in the Big Valley 188 189 Basin. At the onset, BVGSA identified 10 beneficial user stakeholders as candidates to 190 participate in the interviews. As facilitators of the Stakeholder Assessment, Stantec conducted 191 interviews with 9 stakeholders representing the following beneficial user groups: agricultural water users, improvement districts/other special districts, land use agencies, private users-192 schools, and Native American Tribes. Two additional categories of beneficial users were 193 194 identified as high priority and sought out during the Stakeholder Assessment—representatives 195 for disadvantaged communities and domestic well owners—but initial interviewee candidates did not complete the process or were not located. Both of these beneficial user groups remained 196 a high priority as the GSPAC was being developed and in long-range planning; both categories 197 198 have identified representation positions on the GPSAC.
 - Prior to each Stakeholder Assessment interview, the participants were asked to fill out a premeeting questionnaire about their background, experience with groundwater issues, and general knowledge of SGMA. Stantec compared the pre-survey and interview responses from each participant to that of other interviewees, as well as to those of other survey participants. The results of this analysis was a discussion topic during the interviews, to gauge both individual knowledge of groundwater issues and each participant's assessment of community knowledge of groundwater efforts and activities. The other discussion topics included expectations for and barriers to the GSP development process, priorities for water use in the basin, and activities and communication channels for stakeholder outreach. The feedback and input received from each stakeholder interview was compared and contrasted with the other responses, then aggregated to create a set of stakeholder findings.

4.1.3 Stakeholder Assessment Findings

- Stantec staff collated and analyzed the results of the interviews to identify common trends and deviations between interviewees and perceptions of community needs and knowledge. The results of this analysis were summarized in a series of presentation slides. Stantec staff presented the Stakeholder Assessment findings summary to all interview participants in two stakeholder sharing sessions in Spring 2021, to provide additional opportunities for their input and direction at the onset of GSP efforts. Key findings from the Big Valley Basin Stakeholder Assessment include the following:
 - Big Valley Basin groundwater is in good stead, with no critical issues to address other than potential effects from drought.
 - Of the interviews conducted, there was an average time of 37 years spent living in the basin among the stakeholders interviewed.
 - Stakeholders are most concerned about the costs and potential financial burden of implementing SGMA.
 - There is an interest in continuing with stakeholder and community engagement and outreach as it relates to Big Valley GSP development and implementation.

- Members of the general public do not have a strong understanding of the roles and responsibility of the District and groundwater management, historical groundwater efforts, and the overall SGMA process.
- The Stakeholder Assessment findings served as the basis for many of the selected outreach
- 230 tools and activities recommended in this C&E Plan. It is important to note that the Stakeholder
- 231 Assessment was based on a statistically small sample size and some results may not represent
- the opinion of the majority of stakeholders in the basin. This C&E Plan reflects both the findings
- from the Stakeholder Assessment as well as discussions with the GSAs representatives and
- best practices for stakeholder engagement in groundwater sustainability planning. It is vital to
- 235 note that what is reflected in this current C&E Plan is an initial effort to communicate with both
- stakeholders and the public, and the tools, methods, and activities for outreach and
- engagement should be constantly evaluated and updated as the GSP process moves from
- 238 development and adoption into implementation.

4.2 Outreach Tools

- 240 This section describes the collection of tools the BVGSA has developed, plans to develop, or
- 241 may develop to disseminate information to the public and engage stakeholders in support of the
- GSP. The BVGSA intends to, on an as-needed basis, translate materials in Spanish or other
- languages to reach non-English-language communities. Each tool is evaluated to see how it can
- work most effectively with other tools and resources—and a premium is put on materials that
- are easy to access and that provide information for varied levels of knowledge on groundwater
- 246 issues.

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4.2.1 Website

- The BVGSA has developed websites to keep stakeholders and other interested parties informed
- of GSP development, adoption, and future implementation activities. The BVGSA web pages
- are housed under the Lake County Water Resources Department
- 251 (http://www.lakecountyca.gov/Government/Directory/WaterResources/Programs Projects/Big
- 252 <u>Valley GSP.htm</u>) website. The site includes copies of informational, background, technical,
- and planning documents; GSPAC meeting agendas and materials; and information on the Big
- Valley Basin. The site includes a simple *Stay Connected* form for gathering contact information
- for the Big Valley GSP Interested Parties Database. In addition, the BVGSA site has been the
- location of public postings of draft GSP sections to solicit public review and input. As the GSP is
- submitted in January 2022 and the move is made toward implementation, the webpages for the
- 258 BVGSA will be streamlined, an archive of all materials will be available, and the site will become
- a hub for notifications, GSP updated information, and guidance on getting involved in Big Valley
- 260 Basin groundwater issues.

4.2.2 Interested Parties Databases

- 262 California Water Code §10723.8 requires a GSA to "establish and maintain a list of persons
- interested in receiving notices regarding plan preparation, meeting announcements, and
- availability of draft plans, maps, and other relevant documents." Pursuant to this requirement,
- the BVGSA has developed an Interested Parties Database—a list of individuals, organizations,
- or agencies that have expressed interest in being informed about BVGSA activities and efforts
- 267 related to the GSP. The BVGSA uses the contacts in its Interested Parties Databases for

- 268 notifications related to public meetings, GSPAC meetings, workshops, and announcements
- related to SGMA implementation in the Big Valley Basin. Interested parties can self-select to be
- added to the Interested Parties Databases by filling out the simple form on the BVGSA webpage
- or by contacting a GSA representative in the Lake County Water Resources Department or on
- the GSPAC.

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4.2.3 Informational Materials

- The BVGSA intends to develop a suite of informational materials aimed at educating members
- of the public and stakeholders about key SGMA topics, and for keeping interested parties
- 276 informed about GSP development and implementation. These materials can be used to bridge
- information gaps that may exist related to SGMA and groundwater conditions in the Big Valley
- Basin. As needs arise, the BVGSA intends to offer and adapt materials over time as the GSP is
- completed, adopted, and implemented. As needed, the BVGSA may have materials translated
- into non-English languages, to reach specific-language communities. As such, these documents
- are fit-for-purpose outreach tools that include the following:
- 282 Fact Sheets
- The BVGSA may develop a set of informational fact sheets aimed at educating members of the
- public about SGMA and key topics identified in the GSP. The purpose of the fact sheets is to
- prepare interested parties to provide meaningful input on GSP-related elements and to
- encourage engagement at public meetings and workshops. Fact sheet topics may include the
- 287 following:

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- SGMA 101: Aimed at a general audience, this fact sheet provides an introductory-level overview of SGMA, the Big Valley Basin, and the GSP process and implementation.
 - Groundwater Conditions: This fact sheet educates stakeholders about historical and current groundwater conditions in the Big Valley Basin, including groundwater supply, storage, and quality.
 - Water Budget: This fact sheet explains a water budget, water budget inputs/outputs, and how the water budget will be used as part of the GSP.
 - Sustainable Management Criteria: This fact sheet defines key terms related to sustainable management criteria, including minimum thresholds and measurable objectives, and describe how the sustainable management criteria will be used to manage groundwater conditions in the basin.
 - Overview of the BVGSA GSP: This fact sheet provides an overview and explanation of each chapter of the GSP, and then describes the GSP process and opportunities to get involved.
- The fact sheets can be distributed through postings on websites, via electronic distribution, or offered in hard-copy format in easy-to-access public areas or through GSPAC members' existing communication channels.
- 305 Presentation Slides
- The BVGSA has developed various presentation slides aimed at educating members of the
- 307 general public about SGMA, the Big Valley Basin, groundwater in Lake County, and the

COMMUNICATION AND ENGAGEMENT

- 308 BVGSA's governance structure. These slides may be adapted for use at public meetings,
- workshops, and presentations to community groups or agency decision-making bodies (e.g.,
- Board of Supervisors meetings or existing associations meetings). These slides help educate,
- 311 provide a basis for engaging in meaningful discussions, and ensure consistent messaging and
- that helps unify materials across the basin.
- 313 Notices

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- The BVGSA may develop fliers, email copy, social media posts, and other types of notices to
- promote public meetings, workshops, and other opportunities for public involvement. The
- 316 BVGSA will distribute these notices to the Interested Parties Databases, customers and
- constituents of the member agencies, and other community stakeholders. The materials may be
- distributed via email, by posting on websites and social media accounts, and/or delivered as
- 319 hard-copy materials for physical posting on community bulletin boards or at events.
- 320 The BVGSA may also periodically develop template email, social media posts, and/or website
- text to promote public comment periods and educate members of the public on key SGMA
- topics. To the extent possible, these posts will be scheduled to align with other public outreach
- events (e.g., National Groundwater Awareness Week, Public Works Week).
- 324 Calendar Notices and News Releases
- 325 The BVGSA may develop news releases aimed at informing the media about GSP development
- milestones, including the release of public documents and the opening of public comment
- 327 periods or calls for suggestions and input. The BVGSA may also use calendar notices to
- distribute details for upcoming public events or community events where groundwater
- 329 educational materials are being distributed.

4.3 Outreach Activities

- The BVGSA may conduct and monitor a variety of public outreach activities to inform, engage,
- and respond to stakeholders and other interested parties during GSP development, adoption,
- and later, implementation. These activities serve to engage and interact with the public and
- stakeholders during GSP development, and to assist GSA staff and leadership in collecting
- information important to groundwater sustainability planning. This engagement and interaction
- will occur through six primary activities: regular GSP development meetings, Board of Directors
- briefings, public meetings and workshops, community presentations, partnerships with local
- organizations in the basin, and in-person outreach at community events. Each of these activities
- 339 are further described below.
- Most of these activities will be promoted through similar outreach tactics, including webpage
- promotion, sending an email to the Interested Parties Database, posting on the BVGSA
- webpages, and providing social media alerts. In addition, some activities may require other
- tactics to target specific stakeholder groups. The activities identified in this section are assumed
- to be promoted by these standard tactics, unless otherwise noted in the activity description.
- In response to social-distancing and local health ordinances resulting from the COVID-19
- pandemic, the BVGSA is prepared to adapt these activities to virtual, hybrid, or other distance-
- engagement formats. The BVGSA will utilize online collaboration platforms and implement best
- 348 practices for virtual engagement. In addition, the BVGSA may relay information and materials
- through trusted organizations and existing communication channels in the basin, to keep

stakeholders—who may not have access to the technical equipment required to engage virtually informed.

4.3.1 Groundwater Sustainability Plan Development Meetings

- 353 The primary way for members of the public to provide input on development of the GSP is by
- attending and providing public comment at standing public meetings of the GSPAC or during a
- 355 topic-specific subcommittee or ad hoc meeting. The GSPAC holds monthly meetings and
- 356 frequent technical subcommittee and ad hoc meetings that are publicly noticed, that include
- public comment periods, and that are recorded and archived for on-demand viewing at any time.
- 358 The meetings are additionally noticed by email alerts to the Interested Parties Database. All of
- these meetings include GSP development updates and discussions and are open for the public
- to attend and provide comment. All meetings' calendar details and associated materials are
- 361 available on the BVGSA webpages.

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4.3.2 Board of Directors Briefings

- 363 Representatives of the BVGSA, or the GSP technical consultant staff, will regularly brief the
- Lake County Board of Supervisors—as the standing Board of Directors for the GSA—on the
- status of GSP development, implementation, and any upcoming outreach activities. These
- briefings are conducted during regularly held and publicly noticed meetings, which also include
- opportunities for public comment. The primary purpose of these briefings is to update the
- 368 governing body on GSP progress and next steps, and to respond to questions from the Board of
- Directors. These presentations also provide opportunities to share progress and describe how
- elements of the GSP apply to the Big Valley Basin, outreach partners, or members of the public.
- 371 The frequency of member agency briefings varies by need and the status of the GSP
- development and implementation process.
- In addition to regular briefings throughout development of the GSP, the BVGSA may also brief
- the Board of Directors during the public review and comment process for the Public Draft GSP
- in late Fall 2021. This public comment process is further described in **Section 6.0**, below.

4.3.3 Public Meetings and Workshops

- Public meetings and workshops are another venue to educate the public about SGMA, collect
- feedback on results of technical analyses, and to solicit input on content that will become part of
- the draft GSP chapters, **Table 1**, below, identifies the anticipated schedule, topics, and desired
- outcomes for the GSP development workshops for the Subbasin.

Table 1. Big Valley Basin Groundwater Sustainability Plan Public Meetings and Workshops

Projected Timing	Topics	Desired Outcome(s)
March 2021	Introduction to SGMABig Valley Basin OverviewGSP Development Process	 Educate the public about SGMA and Big Valley Basin. Identify how interested parties can engage in the GSP development process.
August 2021	 Update on GSP Development Domestic Wells in Big Valley Basin Communication and Outreach Planning 	 Increase public knowledge of GSP process, developments, and next steps. Educate stakeholders on domestic wells and monitoring in Big Valley Basin. Detail SGMA Communication and Engagement requirements and solicit public input for elements of the draft Communications and Engagement Plan.
November 2021	Public Draft GSP	Provide a forum for stakeholders and interested parties to discuss comments on the Public Draft GSP.
December 2021	 Public Draft GSP Comments and Update Adoption Process for Big Valley Basin GSP 	 Receive feedback and comments on the Public Draft GSP. Increase understanding of the GSP adoption process.
February 2022	GSP Implementation	 Review SGMA implementation timeline and key milestones. Overview of GSPAC activity and rechartering process. Highlight communication and outreach planning and needs.

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GSPAC = Groundwater Sustainability Plan Advisory Committee

GSP = Groundwater Sustainability Plan

SGMA = Sustainable Groundwater Management Act

The format of each public meeting or workshop will be adapted according to content, feedback from stakeholders, and changing needs and conditions in the basin. During periods when state and local ordinances limit or prohibit in-person gatherings, meetings and workshops may be held using the Zoom virtual collaboration platform, as it was identified as the most prevalent virtual engagement tool during the Stakeholder Assessment. Every public meeting and workshop held by the BVGSA will be and posted on the BVGSA webpages for on-demand public viewing. This tactic allows those who are unable to attend—due to scheduling conflicts or health and safety concerns—to have the ability to stay informed about GSP development and implementation.

4.3.4 Community Presentations

The BVGSA may conduct presentations to existing civic, nonprofit, and other community organizations to build and maintain awareness about SGMA, encourage participation at public meetings and workshops, and to solicit self-selection into the Interested Parties Database.

Representatives from the BVGSA will conduct the presentations. Presenters will be encouraged

- 397 to use the template presentation slides and other informational materials to ensure consistent
- 398 messaging across all communication. Presentations may be provided upon request by
- organizations or stakeholder groups, and then scheduled as time allows for all involved. Any
- 400 presentations given will be tracked in the Communications Plan Database, described in **Section**
- **401 5.0**.

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4.3.5 Partnerships with Local Organizations

- 403 The BVGSA realizes the value and increased outreach that comes from cultivating and
- 404 maintaining relationships with local community and industry organizations. These partnerships
- 405 allow for more effective communication and opportunities to broaden the dissemination of
- SGMA information while connecting with additional stakeholder groups. Participants in the
- 407 Stakeholder Assessment identified the following active organizations in the basin:
- 408 Lake County Farm Bureau
- Lake County Land Trust
- The BVGSA may identify additional potential partner organizations during GSP development
- and throughout implementation. The BVGSA already maintains relationships with many of these
- organizations and intends to keep them informed throughout GSP development and
- implementation via personal communications, informal briefings, or one-on-one meetings. The
- 414 BVGSA may also ask partner agencies to distribute notices and materials to their stakeholders
- and offer opportunities to host events, workshops, and speakers related to SGMA, the GSP,
- 416 and local groundwater issues.

4.3.6 In-Person Outreach at Community Events

- The Big Valley Basin is representative of Lake County as whole, in that a good portion of
- information sharing and communication is done when out in the community. The BVGSA will
- create an ongoing list of community events where an agency representative can provide in-
- 421 person distribution of materials to the public, while offering a chance to engage people in
- 422 conversations about groundwater and GSP elements.

4.4 Targeted Stakeholder Outreach Tools and Activities

- In addition to general public outreach, the BVGSA may also conduct outreach to targeted
- 425 stakeholder groups that may be underrepresented in public-involvement activities or that benefit
- 426 from specific messaging or engagement.

427 **4.4.1 Tribes**

- Lake County is the ancestral homeland for a number of Tribal Nations that have lived on the
- land in Big Valley Basin since time immemorial. The BVGSA filled a Sacred Lands File and
- 430 Native American Contacts List Request with the Native American Heritage Commission (NAHC)
- 431 to identify all Tribes that have indicated sacred land or traditional and/or cultural resources
- interests within the Big Valley Basin. The BVGSA received initial NAHC notification from eight
- 433 Tribes with stated interests in the Big Valley Basin, including:
- Big Valley Band of Pomo Indians
 - Elem Indian Colony Pomo Tribe
- Guidville Indian Rancheria

- Koi Nation of Northern California
 - Middletown Rancheria of Pomo Indians
- Mishewal-Wappo Tribe of Alexander Valley
- 440 Pinoleville Pomo Nation
 - Scotts Valley Band of Pomo

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- After consulting with representatives from the Big Valley Band of Pomo Indians and the Scotts Valley Band of Pomo Indians, two additional Tribes were identified to include in Tribal outreach:
 - Robinson Rancheria Pomo Indians of California
 - Habematolel of Upper Lake

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The BVGSA will consult with all 10 of these tribes to learn about and consider their interests, and to ask for their guidance and leadership in the best ways to engage the Tribes—individually and collectively—in all aspects of GSP development and implementation.

451 4.4.2 Agricultural Water Users

- Agriculture plays a vital role in both the economy and the community in the Big Valley Basin,
- and groundwater resources are essential to maintaining this industry. Engaging agricultural
- water users will be key to the success of the GSP. In addition to representation on the GSPAC,
- the BVGSA may conduct targeted outreach to agricultural water users in the Big Valley Basin
- with the intent to understand the range of needs as they differ between crop types and their
- 457 respective groundwater needs.

4.4.3 Urban Water Users

- To encourage engagement with domestic water users, the BVGSA may conduct targeted
- outreach in the two unincorporated communities in the Big Valley Basin—Finley and Kelseyville.
- These activities may include developing fact sheets on groundwater use and conditions in the
- 462 Big Valley Basin and distributing these materials through existing communication channels and
- community gathering locations (e.g., a library, community center, schools, or civic centers);
- 464 providing presentations on SGMA to local civic and community organizations; and inviting
- 465 community leaders to informal briefings on groundwater issues and GSP elements. These
- activities are further described in **Section 4.3**. In addition, the GSAs may develop key
- 467 messages on the importance of groundwater to the local economy and environment, and to
- incorporate these messages in all informational materials and talking points.

4.4.4 Disadvantaged Communities

- 470 California Code of Regulations §79505.5(a) defines a disadvantaged community as a
- 471 "community with an annual median household income (MHI) that is less than 80 percent of the
- statewide annual median household income." The American Community Survey of the U.S.
- 473 Census Bureau provides a dataset than can be used as a source to estimate a community's
- 474 MHI. According to 2012–2016 American Community Survey 5-Year Estimates, California's
- statewide MHI is \$63,783. Thus, a community with an MHI less than or equal to \$51,026 is
- 476 considered disadvantaged.

477 The BVGSA boundary includes one census-designated place considered disadvantaged by the

478 state: Kelseyville. This community is identified in DWR's DAC Mapping Tool. The MHI for this

area is identified in **Table 2** below.

Table 2. Communities Designated as Disadvantaged in the Big Valley Basin

Census-Designated Place	Median Household Income ¹
Kelseyville	\$41,680

Notes:

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- The overall Big Valley Basin population living in a disadvantaged area—defined by DWR's SGM
- 482 Grant Program 2019 Guidelines as "a collective group of severely disadvantaged communities,
- disadvantaged communities, and economically distressed area"—is more than 96 percent.
- Individuals living in communities that are state-designated disadvantaged face unique
- challenges when it comes to participating in public planning processes. This may include
- 486 physical and/or linguistic barriers which may impede their ability to provide input on plans or
- regulations that impact them. The BVGSA intends to use best practices to help address barriers
- these communities may face in participating in the GSP development and implementation
- 489 processes. These practices may include translating materials and fliers into multiple languages,
- 490 offering interpreting services at public workshops and meetings, holding workshops and
- 491 meetings at familiar and trusted locations (e.g., schools, community centers, churches), and
- 492 ensuring workshops/meetings are held at times accessible by a wide range of people. (Note that
- due to social-distancing and local health ordinances resulting from the COVID-19 pandemic,
- many of the basin's outreach activities have been using virtual engagement formats.)
- The BVGSA may also partner with local community advocates or organizations to educate
- 496 community members about SGMA and local groundwater developments, and to encourage
- 497 further involvement in public events. Often leveraging the communication channels of these
- 498 trusted messengers is a more effective means of reaching DACs than traditional communication
- 499 methods.

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- A key component of outreach to this community is finding an individual to sit on the GSPAC to
- represent disadvantaged communities in the Big Valley Basin. That person will be critical to
- 502 helping develop a meaningful and focused outreach plan that considers how best to engage
- with these stakeholders.

4.4.5 Watershed Stewardship Organizations

- 505 GSAs are obligated to consider the potential impact of sustainable groundwater management
- activities on groundwater dependent ecosystems (GDE). These considerations may range from
- 507 monitoring activities to steps to preserve and expand these natural resources. Stewardship of
- these resources has primarily been led through a combination of government, regulatory, and
- 509 nonprofit organizations. In the Big Valley Basin, the Lake County Watershed Protection
- 510 District—the official designation of the Lake County Water Resources Department—is actively
- 511 involved in water-management planning activities. The Big Valley Band of Pomo Indians has
- 512 been instrumental in ecosystem stewardship activities in Big Valley Basin and throughout Lake
- County. The Lake County Land Trust has been successful in preserving land in Big Valley Basin

¹ Median Household Income determined by California Department of Water Resources DAC Mapping Tool available at https://gis.water.ca.gov/app/dacs/

COMMUNICATION AND ENGAGEMENT

- and in partnering with organizations at a local, regional, statewide, and national level. Both the
- Big Valley Band of Pomo Indians and the Lake County Land Trust are represented on the Big
- 516 Valley Basin's GSPAC.
- 517 Other partner organizations may include The Nature Conservancy, Redbud Audubon Society,
- and other local entities focused on the protection and restoration of land in Big Valley Basin.
- 519 These organizations represent sources of valuable input on the subject matter of groundwater
- 520 dependent ecosystems that are being considered during GSP development and
- 521 implementation. The BVGSA may engage leadership from these groups throughout the
- 522 groundwater sustainability planning process, for discussion of environmental water needs and
- 523 groundwater dependent ecosystems. In addition, interested stewardship and environmental-
- focused organizations may also request briefings with the BVGSA and are invited to participate
- in the outreach activities described in **Section 4.3**.

4.4.6 Government and Land-Use Agencies

- 527 The BVGSA may engage local and regional governmental and land-use agencies throughout
- 528 the GSP development and implementation process. This may include presentations or meetings
- with local planning commissions or local agency formation commissions. In addition, local cities
- and counties will receive notice at least 90 days prior to adoption of the Final GSP, as described
- 531 in **Section 6.2**.

5.0 SUMMARY OF ENGAGEMENT

533 **Legal Requirements:**

§354.10 Each plan shall include a summary of information relating to notification and communication by the Agency with other agencies and interested parties including the following:

 A list of public meetings at which the Plan was discussed or considered by the Agency.

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SGMA requires that GSAs include a list of public meetings at which the GSP was discussed or considered by an agency. To fulfill this requirement, and to follow best practices for outreach and communication, each GSA should develop a tool or database to track all SGMA-related outreach conducted by the agency. As an initial step, all public engagement activities have been collected on the BVGSA webpages under the Lake County Water Resources Department (http://www.lakecountyca.gov/Government/Directory/WaterResources/Programs Projects/Big Valley GSP.htm). On this site anyone can access agendas, companion materials, presentation slides, and full recordings of all meetings that have occurred since the BVGSA convened the GSPAC to undertake the development of the Big Valley Basin GSP.

BVGSA will develop a Communications Plan Database to track all SGMA public and stakeholder engagement activities in list form, and to identify potential organizations, individuals, and media contacts where outreach may be distributed and shared. The database is currently envisioned in an electronic spreadsheet format. A copy of the Communications Plan Database will be attached to the Final GSP to demonstrate the BVGSA's efforts to involve members of the public in GSP development and to comply with California Code of Regulations §354.10.

It is the intention of the BVGSA to continue to offer a full archive of all GSP proceedings beyond the January 2022 GSP submission date, and to make that archive easily accessible by the public.

6.0 PUBLIC ENGAGMENT IN GROUNDWATER SUSTAINABILITY PLAN ADOPTION

556 Legal Requirements:

§354.10 Each plan shall include a summary of information relating to notification and communication by the Agency with other agencies and interested parties including the following:

(c) Comments regarding the Plan received by the Agency and a summary of any responses by the Agency.

§10728.4

(2) A groundwater sustainability agency may adopt or amend a groundwater sustainability plan after a public hearing, held at least 90 days after providing notice to a city or county within the area of the proposed plan or amendment. The groundwater sustainability agency shall review and consider comments from any city or county that receives notice pursuant to this section and shall consult with a city or county that requests consultation within 30 days of receipt of the notice.

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This chapter describes requirements and approaches for collecting and summarizing comments on the Draft GSP and required steps necessary, prior to GSP adoption.

6.1 Public Comment Process

California Code of Regulations §354.10 states that each GSP must include a summary of comments received regarding the GSP and a summary of any responses that resulted from the GSA. However, the SGMA regulations do not provide a prescriptive public review process or comment period for the Public Draft GSP. After the Final GSP is submitted to DWR, the agency will post the GSP to its website and hold a public comment period. Pursuant to California Code of Regulations §353.8(b), the minimum period for public comment is 60 days. However, DWR intends to open the comment period for 75 days or more.

The BVGSA intends to release draft GSP sections and/or chapters for public review and comment as the chapters are developed. Sections and chapters will be released individually or in groups in a phased or serial review process. The BVGSA intends to post the drafts on the BVGSA webpages for review and to collect comments through a designated project email address, direct mail, at public workshops, and publicly noticed meetings. Interested parties will have a designated time (e.g., 14 days or 21 days) to review the draft chapters and to submit comments. Comments received during the comment period will be reviewed by the BVGSA and

575 consultant staff.

Once all the draft sections and chapters have been released and revised, the BVGSA intends to issue a complete Public Draft GSP for further public review and comment. The Public Draft GSP will be released for a specified public comment period in late Fall 2021. Public comments will be

579 collected via email or direct mail.

PUBLIC ENGAGMENT IN GROUNDWATER SUSTAINABILITY PLAN ADOPTION

- 580 The BVGSA intends to summarize comments received during the Public Draft GSP comment
- period and to present them in a GSP Public Comment Summary attached to the Final GSP. The
- 582 GSP Public Comment Summary will describe the public comment process, summarize the
- 583 major themes or topics that individuals submitted comments on, and will include copies of
- written comments. In addition, any comments that raise substantive technical or policy issues
- 585 may be addressed in the Final GSP text.

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6.2 Notice to Cities and Counties

- 587 California Water Code §10728.4 states that a GSA must provide notice to any cities or counties
- within the GSP area at least 90-days prior to adopting or amending a GSP at a public meeting.
- The cities and counties have 30 days upon receipt of the notice to request consultation on the
- 590 plan. Pursuant to these requirements, the BVGSA will develop and distribute a notice to cities
- and counties within the basin prior to the Public Draft GSP public comment period, and no later
- than 90 days before the first scheduled GSP adoption hearing.
- 593 The notice will provide an overview of SGMA and the GSA; identify where the Public Draft GSP
- can be viewed, or copies can be obtained; identify the 90-day notice period; and describe the
- 595 method for agencies to submit consultation requests. A single point of contact will be identified
- in the notice. Cities and counties will have 30 days to respond to the notice.

6.3 Final Groundwater Sustainability Plan Adoption Process

- 598 Following the 30-day consultation request period, if no cities or counties have requested
- consultation, the Final GSP will be adopted at a designated public hearing. The BVGSA will
- adopt the Final GSP at a public hearing held by the Lake County Board of Supervisors. This
- 601 hearing may be held as part of a Board of Supervisors' standing public meeting, or at a special
- meeting of the governing body. Notices for the public hearings will follow all applicable local,
- state, and federal regulations regarding meeting noticing practices that apply.
- At this time, it is not anticipated that fees would be adopted with the Final GSP. However, if fees
- are associated with adoption of the Final GSP, then additional public meeting notices will be
- required pursuant to Government Code §6066.

7.0 PUBLIC ENGAGEMENT IN GROUNDWATER SUSTAINBILITY PLAN IMPLEMENTATION

Legal Requirements:

§354.10 (d)

(2) The method the Agency shall follow to inform the public about progress implementing the Plan, including the status of projects and actions.

Please Note: This section will be revised and expanded upon in the coming months, depending upon the implementation efforts identified in the Draft GSP.

As part of its GSP, the BVGSA must describe how it plans to inform the public about progress in implementing the GSP. GSP implementation outreach activities should build upon activities conducted during GSP development—but they should also include new and targeted outreach as the need arises and to cultivate more diverse engagement. Successful and established activities should be continued throughout GSP implementation and then updated to include new stakeholder groups and emerging issues.

The primary methods to inform the public about progress of the GSP include posting on the BVGSA websites; sending out progress information to the Interested Parties Database; and holding regular public meetings focused on GSP implementation. In addition, the BVGSA may choose to continue other general public outreach activities, such as GSP-related public meetings, community presentations and Board updates, and engaging the public in conversations at community events. Informational materials and website content will be updated at key implementation milestones (e.g., annual reporting periods, Five-Year Updates) to reflect the status of the GSP and Big Valley Basin current conditions. In addition, new materials will be developed to help the public understand next steps, how they can stay engaged in GSP implementation, and how to participate in call-to-action activities in the basin.

8.0 INTER-BASIN COORDINATION

631 Legal Requirements:

§ 357.2. Inter-basin Agreements

Two or more Agencies may enter into an agreement to establish compatible sustainability goals and understanding regarding fundamental elements of the Plans of each Agency as they relate to sustainable groundwater management.

The Big Valley Basin is adjacent to the second CASGEM-designated basin in Lake County: the low-priority labeled Scotts Valley Basin. Under SGMA, low-priority basins are not required to submit a GSP. The City of Lakeport elected to form a GSA for their jurisdiction of the Scotts Valley Basin in June of 2017. There are a number of entities working on groundwater issues in the Scotts Valley Basin, including the Scotts Valley Band of Pomo Indians and the Scotts Valley Groundwater Protection Subcommittee. The Big Valley Basin GSP recognizes the regional proximity of the Scotts Valley Basin, current groundwater activities underway in both basins, and the importance of regional efforts to achieve sustainable groundwater management.

Recognizing the value of shared data and knowledge, the BVGSA is open to ongoing discussion and coordination with representatives of the Scotts Valley Basin as it relates to regional sustainable groundwater management.

The BVGSA has interest in coordinating efforts with any future Scotts Valley Basin GSA activities through periodic meetings focused on discussing inter-basin boundary flows and other regional groundwater issues. These meetings can also serve to share lessons learned from the GSP development and implementation process between the medium-priority Big Valley Basin and the low-priority Scotts Valley Basin.